#### The 11<sup>th</sup> Dubrovnik Economic Conference

#### "What do deficits tell us about debt? Empirical evidence on creative accounting with fiscal rules in the EU"

By Jurgen von Hagen and Guntram B. Wolff

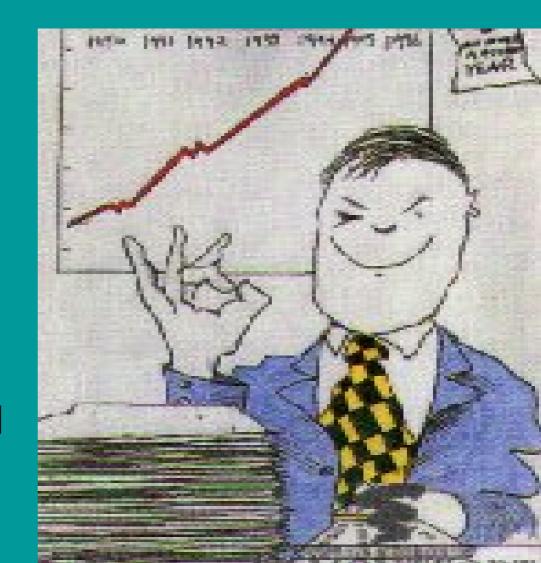
**Discussant: Athanasios Vamvakidis** 



The Case for Fiscal Rules in Monetary Unions

Monetary union  $\rightarrow$ cost of high  $\Pi$  and high r spreads to all members  $\rightarrow$ high fiscal deficits and debt  $\rightarrow$ fiscal rules to  $\uparrow$  fiscal discipline However, fiscal rules  $\rightarrow$  creative accounting:

♦ SFA ↑ in the EU after 1997 ♦ SFA ↑ during downturns Intuitive specification, focusing on the negative correlation between SFA and deficits



♦ What if the rule is not binding? Does negative correlation  $\uparrow$  as  $\Delta B \rightarrow D^*$  (yes based on Table 5)

Is SFA more than necessary in some countries? Why?

 Will deficit with no rules be higher than deficit + SFA with rules?

 Results robust to a number of tests, but no robustness tests for specification with cyclical effects

#### What Explains the Size of SFA?



- 1. history of lack of fiscal discipline
- 2. high level of debt
- 3. high share of inflexible fiscal spending (wages, pensions)
- too many large, loss-making public enterprises
- 5. domestic policy rules (Poland)
- 6. long-term liabilities
- 7. defense spending
- 8. infrastructure needs

# What Explains the Fluctuations of SFA?

Business cycles:

SFA adj used to weaken the impact of the cycle on the deficit



#### **How About Political Cycles?**

"...deficits don't matter...We won the congressional elections, this is our due."



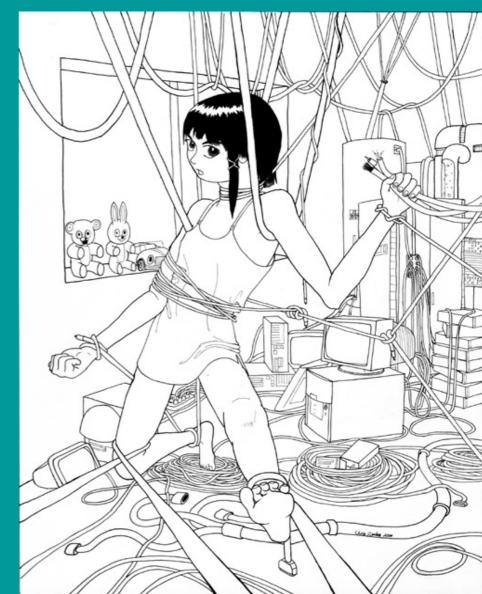
## How About One-Time Spending?



#### Fiscal Rules → Wrong Incentives?

 1-off measures, dividends, tax amnesties, window dressing

 lower public investment or use of PPPs



## **The Question Remains**

♦ Strengthen
rules → rules
on debt

Or???...





# "Master of your Domain"



#### Is lack of ownership the problem?

Do self-imposed rules have more chances?

 Can countries design and enforce rules ensuring fiscal discipline and sustainability?

Why not independent fiscal authorities?

# We Have Just Started Scratching the Surface!!!

